



# FEED THE FUTURE

The U.S. Government's Global Hunger & Food Security Initiative

## FEED THE FUTURE ETHIOPIA LAND GOVERNANCE ACTIVITY



### QUARTERLY PROGRAM PROGRESS REPORT NO. 4 QUARTER 2, FISCAL YEAR 2020

January 1 – March 31, 2020



**USAID**  
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Photo Caption: The election of the Executive Committee of the Ethiopian Land Administration Professionals Association at a meeting held on February 23, 2020.

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# TABLE OF CONTENTS

<b>ACRONYMS</b> .....	<b>iii</b>
<b>GENERAL INFORMATION</b> .....	<b>v</b>
<b>1.0 INTRODUCTION</b> .....	<b>1</b>
<b>2.0 PROJECT RESPONSE TO COVID-19 PANDEMIC</b> .....	<b>2</b>
<b>3.0 COMPONENT 1: STRENGTHENING THE LAND GOVERNANCE SYSTEM</b> .....	<b>3</b>
3.1 SUB-COMPONENT 1.1: FACILITATE POLICY REFORMS AND STRENGTHEN LAND ADMINISTRATION AND LAND-USE INSTITUTIONS BY PROMOTING STRUCTURAL REFORMS OF RURAL AND URBAN INSTITUTIONS AND THE LAND INFORMATION SYSTEM .....	3
3.1.1 Activity 1.1: Establish and Provide Ongoing Support to the Feed the Future Ethiopia Land Governance Activity Steering Committee .....	3
3.1.2 Activity 1.2: Support the Nilu Policy/Plan Project Office to Advance Development And Roll Out of the Nilu Policy/Plan .....	3
3.1.3 Activity 1.3: Support Reform of Federal And Regional Proclamations and Regulations and Strengthen Capacity of Land Administration Officials to Implement New Legislation.....	4
3.1.4 Activity 1.4: Support Establishment of a Unified Rural/Urban Service Delivery Platform .....	5
3.1.5 Activity 1.5: Increase Participation of Women and Youth in the Land Agenda .....	5
3.2 SUB-COMPONENT 1.2: IMPROVE TECHNICAL CAPACITY FOR SUITABLE LAND ADMINISTRATION AND USE PLANNING ACTIVITIES TO ADDRESS EMERGING ISSUES SUCH AS URBANIZATION, INDUSTRIALIZATION, AND YOUTH .....	7
3.2.1 Activity 1.6: Support Graduate-Level Degree and Technical Vocational Education and Training (TVET) Programs and Internship Programs in Goe Ministries .....	7
3.2.2 Activity 1.7: Support Establishment and Strengthening of the National Land Professionals Association.....	8
3.3 SUB-COMPONENT 1.3: CONDUCT POLICY-ORIENTATED RESEARCH ON LAND GOVERNANCE AND PROVIDE SCALABLE SOLUTIONS TO IMPROVE LAND GOVERNANCE.....	9
3.3.1 Activity 1.8: Support Policy-Oriented Research on Land Governance .....	9
3.3.2 Activity 1.9: Support Establishment of Learning Woredas .....	9
3.3.3 Activity 1.10: Support Piloting of Systematic Certification in a Selected Peri-Urban Area 10	
<b>4.0 COMPONENT 2: EXPANDING COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS</b> .....	<b>11</b>

4.1	SUB-COMPONENT 2.1: EXPAND COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS THROUGH IMPROVED POLICY AND LEGAL REFORM .....	11
4.1.1	Activity 2.1: Support Development of Pastoral Rights Legislation .....	11
4.2	SUB-COMPONENT 2.2: DEVELOP A SCALABLE APPROACH FOR LAND DEMARCATION AND CERTIFICATION IN COLLABORATION WITH COMMUNITY INSTITUTIONS FOR PASTORALIST COMMUNITY LANDS.....	12
4.2.1	Activity 2.2: Support Strengthening of Pastoral Institutions.....	12
4.2.2	Activity 2.3: Develop Scalable Approaches to Demarcate and Certify pastoral Landholdings and Support Participatory Land Use Planning.....	13
<b>5.0</b>	<b>MONITORING, EVALUATION, AND LEARNING.....</b>	<b>16</b>
	Table I. Feed the future ethiopa Land Governance ACTivity Performance Indicator Tracking and Summary Table.....	17
<b>6.0</b>	<b>ANNEXES .....</b>	<b>30</b>
	ANNEX 1: PARTICIPANTS OF THE NATIONAL WOMEN LAND RIGHTS TASK FORCE (NWLRTF) MEETING.....	30

# ACRONYMS

ACSO	Agency for Civil Society Organizations
ADS	Automated Directive System
AGO	Attorney General's Office
CALM	Climate Action through the Landscape Management Program for Results
CLA	Collaborating, Learning, and Adapting
CLGE	Community Landholding Governance Entity
CoP	Chief of Party
COR	Contracting Officer's Representative
COVID-19	Coronavirus Disease of 2019
CSO	Civil Society Organization
CV	Curriculum Vitae
DCoP	Deputy Chief of Party
DQA	Data Quality Assessment
EGII	Ethiopia Geospatial Information Institute
ELAA	Ethiopian Land Administration Professionals Association
FY	Fiscal Year
GoE	Government of Ethiopia
GS	Gender Specialist
GYSAP	Gender and Youth Strategy and Action Plan
GIS	Geographic Information System
ICT	Information and Communication Technology
IDIQ	Indefinite Delivery Indefinite Quantity
ILA/BDU	Institute of Land Administration at Bahir Dar University
KM	Knowledge Management
LALU	Land Administration and Land Use
LAND	Land Administration to Nature Development Program
LPS	Land Policy Specialist
LAUS	Land Administration and Use Specialist
LIS	Land Information System
MEL	Monitoring, Evaluation, and Learning
MoA	Ministry of Agriculture
MoUDC	Ministry of Urban Development and Construction
NWLRTF	National Women Land Rights Taskforce
NTC	National Technical Committee
NRSs	National Regional States
NILU	National Integrated Land Use
NILUPP	National Integrated Land Use Policy/Plan
NSC	National Steering Committee
OSLAUB	Oromia State Land Administration and Land Use Bureau
PARA	Pastoralist Areas Resilience Activity
PCI	Project Concern International
PLT	Pastoral Land Tenure
PLUP	Participatory Land Use Planning
PO	Project Office
REILA II	Responsible and Innovative Land Administration II
RMD	Road Map Document
RS	Remote Sensing

RTC	Regional Technical Committee
SBANRD	Somali State Bureau for Agriculture and Natural Resources Development
TOR	Terms of Reference
STARR II	Strengthening Tenure and Resource Rights II
TVET	Technical Vocational Education and Training
UAV	Unmanned aerial vehicle
ULAR	Urban Land Adjudication and Registration
UN	United Nations
USAID	United States Agency for International Development
USG	United States Government

# GENERAL INFORMATION

<b>Activity Title</b>	<b>Feed the Future Ethiopia Land Governance Activity</b>
<b>Prime Partner</b>	Tetra Tech ARD
<b>Contract Number</b>	7200AA18D00003/ 72066319F00002, IDIQC
<b>Activity Start Date</b>	May 24, 2019
<b>Activity End Date</b>	May 23, 2024
<b>Life of Project Budget</b>	Approximately \$10.9 million
<b>Reporting Period</b>	Quarter 2, Fiscal Year (FY) 2020: January 1, 2020, to March 31, 2020



# I.0 INTRODUCTION

United States Agency for International Development (USAID)/Ethiopia contracted Tetra Tech as the prime contractor to implement the five-year, \$10.9 million Feed the Future Ethiopia Land Governance Activity Task Order (TO) under the Strengthening Tenure and Resource Rights (STARR) II Indefinite Delivery Indefinite Quantity (IDIQ) Contract. Tetra Tech will implement the Activity over five-year period from May 2019 to May 2024. This Quarterly Program Report No. 4 summarizes implementation progress made during the period of January 1-March 31, 2020 (Quarter 2, FY2020).

The goal of the Activity is to assist the Government of Ethiopia (GoE), its regions, and its citizens in strengthening land governance, increasing incomes, reducing conflict, and supporting well-planned urbanization, thereby contributing to the country's Second Growth and Transformation Plan. To help achieve these goals, the Activity will work in close partnership with relevant institutions in the GoE, Ethiopian universities and research institutions, and other development partners operating in the land sector to implement activities under two components:

## **Component 1: Strengthening the land governance system**

- i. Facilitate policy reforms and strengthen land administration and land use institutions by promoting structural reforms of rural and urban institutions and the land information system.
- ii. Improve technical capacity for suitable land administration and land use planning activities to address emerging issues, such as urbanization, industrialization, and youth.
- iii. Conduct policy-oriented research on land governance and provide scalable solutions to improve land governance.

## **Component 2: Expanding communal land tenure security in pastoral areas**

- i. Expand communal land tenure security in pastoral areas through improved policy and legal reform.
- ii. For pastoral community lands, develop a scalable approach for land demarcation and certification in collaboration with community institutions.

## 2.0 PROJECT RESPONSE TO COVID-19 PANDEMIC

In response to the Corona Disease of 2019 (COVID-19) pandemic, the GoE has declared a state of emergency, domestic travel is restricted, stay at home orders have been issued across the country, and meeting in groups has been limited. Based on these events, the Feed the Future Ethiopia Land Governance Activity (Activity) has developed a contingency plan to implement measures aimed at (1) protecting health, safety and well-being of project staff and (2) ensuring continuity of operations. The plan has also put in place measures to ensure security of the Activity's offices, equipment and vehicles. A rotation of essential administrative staff, while practicing safe social distancing and cleaning practices, regularly visit the office to monitor security.

To define in greater detail measures to ensure continuity of operations, the Activity developed and submitted to the Contracting Officer's Representative (COR) a 2-month telework plan that was subsequently approved. The telework plan developed by the Activity Chief of Party, (CoP) in consultation with the Tetra Tech home office reflects a thorough review of the Activity's approved work plan to identify adjustments and work-arounds to be adopted while stay at home orders are in effect to help keep Activity implementation on track. Activity staff are further required to document their work and progress made to implement activities described in the telework plan. The CoP will adjust the telework plan bi-weekly in consultation with staff and share updates with the COR. Additionally, the CoP, who has remained in Ethiopia, also maintains continuous, direct communication with the COR to share information and quickly take measures, if needed, in response to the evolving COVID-19 situation.

Activity staff will continue to telework while the GoE's state of emergency remains in effect. Telework technology, including Skype and Zoom, have thus far been demonstrated as effective tools for conducting remote meetings with counterparts and to strengthen coordination and collaboration between Activity staff. International travel restrictions have prevented engagement of expatriate expert consultants. Nonetheless, as described in this report, the Activity and home office teams are maintaining regular remote contact with international subcontractors to adjust methods of interaction and continue to make progress towards achieving the objectives of the consultants' respective assignments.

Tetra Tech has introduced greater flexibility in its project management systems to strengthen the quality of remote support and ensure seamless delivery of services to its project teams. The home office is maintaining close and regular contact with the Activity to timely respond to the field team's needs to successfully navigate the challenges presented by the COVID-19 pandemic.

## 3.0 COMPONENT I: STRENGTHENING THE LAND GOVERNANCE SYSTEM

### 3.1 SUB-COMPONENT I.1: FACILITATE POLICY REFORMS AND STRENGTHEN LAND ADMINISTRATION AND LAND-USE INSTITUTIONS BY PROMOTING STRUCTURAL REFORMS OF RURAL AND URBAN INSTITUTIONS AND THE LAND INFORMATION SYSTEM

#### 3.1.1 ACTIVITY I.1: ESTABLISH AND PROVIDE ONGOING SUPPORT TO THE FEED THE FUTURE ETHIOPIA LAND GOVERNANCE ACTIVITY STEERING COMMITTEE

During the previous reporting period the Activity supported the Oromia and Somali National Regional States (NRSs) to develop their respective work plans for joint implementation with the Activity. The work plans described establishing Regional Technical Committees (RTCs) to lead oversight of implementation and serve as the point of contact with the Activity for coordinating support for developing legislation, field work to register pastoral communities' landholdings and pilot systematic urban land adjudication and registration (ULAR), and institutional capacity building.

The Oromia NRS established its RTC in December 2019. During this Quarter, the Activity's technical experts worked with the RTC to develop an action plan to implement the agreed work. The action plan was approved by the RTC during its quarterly meeting held on January 23, 2020. RTCs for Afar and Somali NRS will be established during the next reporting period, provided the COVID-19 situation permits.

#### 3.1.2 ACTIVITY I.2: SUPPORT THE NILU POLICY/PLAN PROJECT OFFICE TO ADVANCE DEVELOPMENT AND ROLL OUT OF THE NILU POLICY/PLAN

The Activity is supporting the National Integrated Land Use Policy/Plan (NILUPP) Project Office (PO) to build capacity of its staff and develop a vision to lead the process of developing *woreda*, regional and national-level integrated land use plans. The Road Map Document (RMD) developed to guide the process estimated that USD \$58 million is required to develop these plans and indicated that resources need to be mobilized by the GoE from its own budget and from development partners. The Activity met with PO staff on January 3, 2020 to prioritize and brainstorm the assistance the Activity could provide with the resources available to it. Priority areas identified for assistance included:

- i. Technical support for preparing a resource mobilization strategy document;
- ii. Short and long-term training in areas of land use planning, geographic information system; (GIS), remote sensing (RS) and information and communication technology (ICT);
- iii. Technical support for drafting land use legislation (proclamations and regulations);
- iv. Support to build federal and regional institutional capacity in land use planning; and
- v. Support for the preparation of integrated land use plans.

After extensive discussion on each of the above interventions, the PO agreed the Activity would provide technical assistance for the preparation of a resource mobilization strategy document and a short-term training for their staff in the areas they indicated. The Activity will second an experienced land use planning expert to execute these tasks. A terms of reference (TOR) for this expert was prepared and revised. CVs of appropriate candidates will be selected and processed in the next Quarter.

The Activity is prepared to provide five MSc. fellowships to the PO staff. However, the PO staff are hired as contract employees and are not recognized by the civil service. The Activity will request clarification from the PO to determine if its employees can receive graduate-level training.

The PO plans to draft the land use proclamation and regulation to guide the planning process without waiting for endorsement of the National Integrated Land Use Policy by the Council of Ministers. The Activity will hire a national consultant to support drafting the land use legislation. The Activity's Land Policy Specialist (LPS) will assist the PO in drafting the TOR for the consultant, who will be engaged when the COVID-19 situation permits.

### **3.1.3 ACTIVITY 1.3: SUPPORT REFORM OF FEDERAL AND REGIONAL PROCLAMATIONS AND REGULATIONS AND STRENGTHEN CAPACITY OF LAND ADMINISTRATION OFFICIALS TO IMPLEMENT NEW LEGISLATION**

This Quarter, the Draft Federal Valuation Regulation was enriched by the Drafting Committee, which includes the Activity's LPS. The Drafting Committee incorporated inputs from stakeholders in January 2020 and submitted the draft law to the Attorney General's Office (AGO). The AGO is mandated to review draft laws before they are submitted to the Council of Ministers for approval to ensure they are compatible with constitutional provisions, existing legislation, and the jurisdiction of other sector ministries or agencies. After receiving feedback from the AGO, the Drafting Committee incorporated the AGO's comments and produced a final draft for submission to the Council of Ministers. The Activity's LPS was requested to translate the final draft into English; he is currently working on the translation.

Upon the request of the Ministry of Agriculture (MoA), the Activity organized a 3-day training (February 20-22, 2020) for 39 (37 male and 2 female) federal and regional land administration experts working in the areas of expropriation, valuation, and compensation. The training focused on the recently enacted Expropriation, Valuation, Compensation, and Resettlement Proclamation No.1161/2019. The Draft Federal Valuation Regulation was also introduced to the trainees. The Activity's LPS provided the training. The participants provided useful comments on the Draft



*Figure 1. Training on the newly approved Proc. No. 1161/2019 and the Draft Valuation Regulation*

Valuation Regulation that were taken into account in the revision of the draft that will be submitted to the Council of Ministers.

### **3.1.4 ACTIVITY 1.4: SUPPORT ESTABLISHMENT OF A UNIFIED RURAL/URBAN SERVICE DELIVERY PLATFORM**

The Oromia NRS has merged its separate rural and urban land administration bureaus into one entity. Although they are under one roof and management structure, the rural and urban directorates are functioning separately as they used to when they were separate bureaus. The head of the bureau has requested the Activity's assistance in developing a system that truly unifies the functions and services and operates under one land cadaster and one land information system (LIS).

Tetra Tech issued a subcontract to its small business partner and STARR II IDIQ consortium member, InnoLA Solutions, to assess the workflow of Oromia's rural and urban land administration systems and the functionality of Ethiopia's two existing rural and urban land information systems (LISs). During this Quarter the Activity continued to work closely with InnoLA's expert consultant by providing documentation for both systems, and facilitating discussions between the MoA, Responsible and Innovative Land Administration II (REILA II), the Ministry of Urban Development and Construction (MoUDC) and their respective system developers. Additionally, Deputy Chief of Party (DCoP), and the Land Administration and Use Specialist (LAUS) conducted field visits to Oromia NRS where the two LISs are operational. InnoLA's consultant produced a draft assessment report which was reviewed by the Activity's experts and the Tetra Tech home office. They requested that InnoLA strengthen the assessment methodology and provide additional information to support its analysis. InnoLA developed a questionnaire, which was administered to the developers of the rural and urban LISs in early April 2020 to obtain additional data for deeper analysis. Once the responses to the questionnaire are incorporated and InnoLA's final draft report is finalized, it will be shared with USAID and then presented to the National Technical Committee (NTC) and reviewed at a stakeholder workshop as soon as the COVID-19 situation permits.

The Activity's LPS reviewed the urban and rural land administration policy and legal framework to assess implications for the unification of the urban and rural land administration systems that has already started in Oromia NRS. The review recommended that the federal and regional policy and legal land administration frameworks need to be harmonized before amalgamating the bifurcated land administration systems.

### **3.1.5 ACTIVITY 1.5: INCREASE PARTICIPATION OF WOMEN AND YOUTH IN THE LAND AGENDA**

#### **Preparing the Activity Gender and Youth Strategy and Action Plan (GYSAP)**

The Activity's Gender Specialist (GS) drafted a scope of work (SOW) for the development of the Activity's GYSAP based on USAID's gender analysis domain as highlighted in the Automated Directive System (ADS) 205, and the Positive Youth Development Framework. The SOW was integrated into the subcontract Tetra Tech issued to its consortium partner Landesa. Landesa's consultant engaged for the assignment traveled to Ethiopia but had to cut the trip short after only a few days as a result of announced travel restrictions triggered by COVID-19.



The GS and the consultant, through Skype for Business virtual meetings, will develop questionnaires to be distributed to selected land administration officials and other stakeholders. The information gathered from these questionnaires will supplement desk research and be incorporated into a draft GYSAP to be produced by mid-May 2020. During the preparation of the GYSAP, the GS will identify information gaps and issues and revise data collection tools to support field research when it becomes possible. Options for finalizing the GYSAP, including the possibility of fieldwork, will be assessed in mid-May 2020.

### **Reviewing the Federal Valuation and Compensation Regulation**

The Activity's and the MoA's Gender Specialists worked with the Drafting Committee that developed the draft on the Expropriation and Compensation Regulation to be submitted for the Council of Ministers. They provided inputs into the draft regulation to integrate the interest of women, youth, and other vulnerable groups. Accordingly, new articles were added, and existing ones were revised to make the land expropriation and compensation processes more inclusive of women and other vulnerable groups.

### **Reconstituting the National and Regional Women's Land Rights Task Forces**

The Activity and the MoA reconstituted the National Women's Land Rights Task Force (NWLRTF), which had not met since the end of the USAID Land Administration to Nurture Development (LAND) project. The first meeting took place in Addis Ababa on 25th February 2020 with 16 participants (10 female and 6 male), representing eight organizations, including the MoA; the Ministry of Women, Children & Youth Affairs; the Ministry of Labor & Social Affairs; AGO; United Nations (UN) Women; the Sustainable Land Management Project; Forum for Social Studies (a civil society think tank) and the Activity's GS.

After participants introduced themselves, Ato Tigistu Gebremeskel, Director of Land Administration and Use Directorate, MoA and Dr. Solomon Bekure, CoP of the Activity made opening remarks. Ato Tigistu briefly outlined the land administration and land use program of his ministry. He pointed out the important role the Task Force can play in bringing to the fore land issues affecting women and youth and proposing solutions to tackle these issues through improvements in land policy and legislation.

Dr. Bekure summarized the nature and scope of USAID support to the GoE in rural land governance with an emphasis on the current fourth project. He stressed that despite the gender neutrality of land laws, their implementation is hampered by customs and traditions. A lot of work is required to raise awareness among all sectors of society, including women themselves, on land rights of women and the youth. School curricula at all levels need to raise



*Figure 2. Reconstitution of the National Women's Land Rights Taskforce (NWLRTF)*

sensitivity to gender equality. The number of women working in land administration agencies needs to increase dramatically. Judges and lawyers need to be trained in land laws and sensitized to gender issues in land administration. Civil society organizations need to be encouraged and assisted in advocating women and youth land rights. He concluded by noting that the NWLRTF can play a key role in tackling these challenges. While the NWLRTF has been initiated, it needs to gain momentum and be sustainable in the long term.

Presentations regarding the purpose of the NWLRTF and past accomplishments were made to introduce new members to the functions of the NWLRTF. Participants discussed and suggested a list of activities to be executed by the NWLRTF. The fact that the NWLRTF was inactive for over a year, during which some key members left (e.g. the head of the MoA Women and Children Affairs Directorate) delayed reconstitution of the NWLRTF. Consequently, the NWLRTF missed a chance to meet and review the draft Expropriation and Compensation Regulation. Participants also identified other draft laws that were not reviewed and commented on by the NWLRTF. Hence, it was recommended that the MoA should consider a strategy to make the reconstituted NWLRTF sustainable. The strategy may include opening membership of the NWLRTF to Civil Society Organizations (CSOs) engaged in advocating women's rights; incorporating the activities of the task force in the annual work plans and budgets of the two directorates (Rural Land Administration Directorate, and the Women, Children and Youth Affairs Directorate) of MoA; and soliciting support from different development partners other than USAID.

The Activity will help to reconstitute the Regional Women's Land Rights Task Force and engage its members to provide inputs for the regional drafting committees on the draft expropriation and compensation directives and to revise its charter.

### **3.2 SUB-COMPONENT 1.2: IMPROVE TECHNICAL CAPACITY FOR SUITABLE LAND ADMINISTRATION AND USE PLANNING ACTIVITIES TO ADDRESS EMERGING ISSUES SUCH AS URBANIZATION, INDUSTRIALIZATION, AND YOUTH**

#### **3.2.1 ACTIVITY 1.6: SUPPORT GRADUATE-LEVEL DEGREE AND TECHNICAL VOCATIONAL EDUCATION AND TRAINING (TVET) PROGRAMS AND INTERNSHIP PROGRAMS IN GOE MINISTRIES**

As requested by the National Steering Committee (NSC), the Activity revisited its criteria to award M.Sc. fellowships more equitably among federal and NRS land agencies. The criteria have been revised and the Activity will propose to the NSC the following allocation of the planned 100 M.Sc. scholarships:

- Federal agencies 23
- Regional rural land bureaus 33
- Regional urban land bureaus 27
- TVETs 17

The Oromia State Land Administration and Land Use Bureau (OSLAUB) management indicated that their training need is not at the MSc level. What they would like is to strengthen the capacity of their field offices at the *woreda* level with well-trained land administration and land use (LALU) technicians graduating from TVET colleges. The Activity's Grants Specialist is investigating the number of TVET students that can be supported with the cost of training 15 staff at the MSc level.

The Institute of Land Administration of Bahir Dar University (ILA/BDU) offers a full-fledged graduate program in LALU. In light of the projected increased government demand for LALU skills, additional universities and technical and vocational schools need to be engaged to meet this demand. The Activity identified Jimma and Hawassa Universities as potential providers of LALU training. The Activity's Deputy Chief of Party (DCOP), Land Administration and Use Specialist (LAUS), and Grants Manager held discussions with the faculty of these universities and assessed their LALU curricula and training infrastructure in March 2020. Further discussions will be held on the current training program, future plans, and next steps in the process.

### 3.2.2 ACTIVITY 1.7: SUPPORT ESTABLISHMENT AND STRENGTHENING OF THE NATIONAL LAND PROFESSIONALS ASSOCIATION

This Quarter, the Activity supported the ILA/BDU to re-register the Ethiopian Land Administration Association (ELAA). All the documents required by the Agency for Civil Society Organizations (ACSO) for re-registering the ELAA and renewing its license of operation were submitted. The Agency advised that ELAA convene a general assembly to adopt its bylaws and elect members of its executive committee. The general assembly was convened at the conference hall of the Ethiopia Geospatial Information Institute (EGII) in Addis Ababa on February 23, 2020, with the technical and financial support of the Activity. Sixty-eight land professionals were assembled, the bylaws were adopted, and the executive committee was elected with two representatives of the Agency for ACSO in attendance. Subsequently, the Agency approved ELAA's re-registration application as a legal professional association on March 10, 2020. It was decided that the head office of the ELAA will be located at ILA/BDU in Bahir Dar and a branch office be opened in Addis Ababa at the office graciously provided by EGII.



Figure 3: Ethiopian Land Administration Professionals Association (ELAA) General Assembly Meeting

Preparations will be made to convene a tele-meeting with the executive committee members to develop the association's 5-year strategic plan and its annual work plan. A key task of the executive committee will be conducting a membership drive among land administration professionals at different land institutions to strengthen ELAA. The Activity's DCOP was



elected as the Vice President of ELAA. He will be actively involved in preparing its five-year strategic plan and implementation of its annual plan.

### **3.3 SUB-COMPONENT 1.3: CONDUCT POLICY-ORIENTATED RESEARCH ON LAND GOVERNANCE AND PROVIDE SCALABLE SOLUTIONS TO IMPROVE LAND GOVERNANCE**

#### **3.3.1 ACTIVITY 1.8: SUPPORT POLICY-ORIENTED RESEARCH ON LAND GOVERNANCE**

At a one-day workshop held on November 13, 2019, eleven thematic areas from which research proposals on land policy issues could be developed by members of ETHIOLANDNET, a network of land administration and use academics and experts from Ethiopia's state universities and research organizations. Participants included representatives from the MoA, six major Ethiopian universities, and the Ethiopian Economic Association. In advance of the workshop, the participants conducted a desk review of the literature to identify potential research themes in their respective regions and consulted with regional LALU bureaus on their opinion of priority topics for research in land governance. Participants agreed on a preliminary list of research topics.

The Activity informed members of the NTC the research priorities thus identified and seek their comments from its members. The final topics screened in this manner will be submitted to USAID for approval during the next reporting period. Consensus reached on the research topics will inform the call for proposals that will be advertised during the next quarter and funded under the Activity Grant Scheme.

#### **3.3.2 ACTIVITY 1.9: SUPPORT ESTABLISHMENT OF LEARNING WOREDAS**

As previously reported, during initial consultations with GoE stakeholders, the MoA requested support to monitor progress towards achieving performance metrics tied to funding tranches under World Bank Climate Action through the Landscape Management Program for Results (CALM) project and to assist monitoring and provide communication activities to the established learning woredas.

Last Quarter, the Activity agreed with the MoA modalities for seconding a Monitoring Evaluation and Learning (MEL) Specialist and Communications Advisors to assist the MoA in establishing its MEL system and produce and implement a communications strategy as required under the World Bank's CALM agreement.

This Quarter, the Activity assisted the MoA to develop job descriptions and has begun recruitment for these positions. Accordingly, the positions were advertised and four candidates were shortlisted for each position and interviewed by a selection committee comprising the Director of the Land Administration and Land Use Directorate (LAUD/MoA), and the Activity's CoP and MEL Specialist. The next steps in the recruitment of the selected candidates will depend on the decision on when government officials will commence working at their offices.

### **3.3.3 ACTIVITY 1.10: SUPPORT PILOTING OF SYSTEMATIC CERTIFICATION IN A SELECTED PERI-URBAN AREA**

The Activity is supporting the OSLAUB to pilot low-cost, fit-for-purpose technology and processes to increase efficiency and reduce the time and cost of systematic urban land adjudication and registration (ULAR) in selected peri-urban and urban neighborhoods in Dukem town. Tetra Tech subcontracted its small business consortium partner, Resonance, to assess the most appropriate mobile data collection and storage technologies and tools such as satellite imagery or orthophotos taken by drones [unmanned aerial vehicle (UAV)] to conduct the ULAR pilot. In addition to testing new technologies, the pilot will provide an important learning opportunity to support the development of efficient, cost-effective, and scalable adjudication and demarcation methodologies for the Oromia NRS and the GoE to certify urban land rights expeditiously and cost-effectively, and thereby improve land governance substantially.

Resonance's expert consultant was not able to travel to Ethiopia in mid-March as planned because of travel restrictions imposed in response to COVID-19. However, the Activity is teleworking with the consultant and Oromia officials to provide information, documents, and materials the consultant needs to produce a first draft of the assessment report by mid-May 2020. At that time, the Activity team, Resonance, and the Tetra Tech home office team will assess options for finalizing the report. In tandem with the assessment, the DCOP will telework with experts from the MoDUC and OSLAUB to complete an action plan by the end of May 2020 that will guide ULAR pilot fieldwork when the situation allows.

## 4.0 COMPONENT 2: EXPANDING COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS

### 4.1 SUB-COMPONENT 2.1: EXPAND COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS THROUGH IMPROVED POLICY AND LEGAL REFORM

#### 4.1.1 ACTIVITY 2.1: SUPPORT DEVELOPMENT OF PASTORAL RIGHTS LEGISLATION

Both the Oromia and Afar NRSs' draft Pastoral Lands Registration Regulations were developed with support from the LAND project but were pending passage at the time of LAND's closure. The Activity's initial task related to supporting the finalization of these regulations was to assess the performance of the Community Landholding Governance Entities (CLGEs) established in both NRSs' with LAND support as shown under Activity 2.2 below. The findings of the assessments will inform both revisions to the draft regulations and the support the Activity will provide to help strengthen the capacity of CLGEs.

An agreement was reached with Oromia OSLAUB officials to complete revision of the above regulation and make it ready for review at a regional workshop of stakeholders, including representatives of all pastoral communities in the NRS when the COVID-19 ban on travel and large congregation is lifted.

Progress to finalize the Afar NRS regulation has been delayed due to the difficulty of meeting with high-level officials of the NRS to agree upon the Activity's interventions.

For Somali NRS, the Activity team had recommended to the officials of the Somali State Bureau for Agriculture and Natural Resources Development (SBANRD) conducting a rapid assessment of the customary organization and land resources management practices of pastoral landholdings to inform legislation to safeguard the land use rights of pastoral communities. This assessment will guide development approaches and methodologies for adjudication, demarcation, surveying, mapping and registration of pastoral landholdings.

SBANRD officials indicated that this information is now available in a report that was prepared by the staff of Jigjiga University. The Activity staff reviewed this report thoroughly and found out that the assessment methodology is weak and the literature review and analysis shallow. Overall, the document does not provide the information required for the above purpose. The Activity staff, therefore, prepared a detailed TOR for conducting a stronger assessment and sent it to Jigjiga University with a request for a technical and financial proposal.

The Activity intends to support Jigjiga University as part of its local capacity building efforts. The Activity understands, however, the University may not have sufficient capacity to undertake the assignment and produce a quality assessment. Consultants from Haramaya University who were involved in undertaking a similar assignment for Oromia NRS, and/or other consultants

may need to be hired, and some of the Activity's staff may have to be involved in field supervision and guiding the study to support Jigjiga University. The university is currently writing the proposals and bringing the team together for the assessment work. The fieldwork will commence when the COVID-19 pandemic is abated. Meanwhile, the Activity's Pastoral Land Tenure Specialist (PLTS) will conduct desk review on customary organization and management of pastoral landholdings in the Somali NRS and encourage the experts in Jigjiga University to do the same.

Legislation to be drafted in Somali NRS includes the Pastoral Communal Land Administration and Use Proclamation, Pastoral Communal Land Registration and Management Regulation, and the Pastoral Communal Land Valuation Directive. This work will have to await findings of the above rapid assessment by Jigjiga University.

## **4.2 SUB-COMPONENT 2.2: DEVELOP A SCALABLE APPROACH FOR LAND DEMARCATION AND CERTIFICATION IN COLLABORATION WITH COMMUNITY INSTITUTIONS FOR PASTORALIST COMMUNITY LANDS**

### **4.2.1 ACTIVITY 2.2: SUPPORT STRENGTHENING OF PASTORAL INSTITUTIONS**

As reported in the previous quarter, the Activity's PLTS and MEL specialists, in collaboration with OSLAUB regional and zonal experts, conducted an assessment of the performance of the Dirre, Golbo and Malbe *dheeda* CLGEs in Borana Zone established under the LAND project. A draft report was produced, and the findings presented to the staff of OSLAUB and the Activity.

The assessment attempted to understand to what extent the provisions of the CLGEs' bylaws and the directive issued by OSLAUB for pastoral landholdings registration and certification have been implemented. It also assessed the operational status and performance of the three CLGEs. The findings will inform interventions aimed at strengthening communal land governance in pastoral areas.

The major findings of the assessment show that there is a strong and positive attitude among the Borana regarding pastoral landholding registration and certification. Informants clearly linked the importance of communal land certification to the security of tenure, proper management of pasture and water, and its positive contribution to conflict management.

Registration and certification of pastoral landholdings are considered as a significant achievement among the Borana because it provides tenure security, facilitates the return of customary management of rangeland resources, and resolves conflicts. Many of the respondents mentioned that land certification came after much damage had been inflicted on their rangeland ecology and its management system. But they believe they now have the legal means of reviving rotational pasture management and reserving fodder for the dry season. Formation of the CLGEs is also facilitating the mobility of pastoralists as they now have organizational bodies that guest pastoralists can negotiate with for access to grazing resources outside their landholdings. CLGEs have dismantled privately fenced plots that violate commonly agreed and customarily set size and land-use classifications, and returned these plots to communal use.

However, CLGEs are facing problems in carrying out their duties and responsibilities as set in their bylaws. It is the *reera* council members that meet frequently, not the CLGE executive

committee members. CLGEs cite the great distance members must travel, in some cases in excess of 40 kilometers, to attend a meeting as the major reason for not attending meetings. They do not have a means of transportation or the money to arrange for transport and per diem. Communication among CLGE members is poor because not all of them have mobile phones, and even for those who do, the network connection is poor in their areas. Not all CLGE members are conversant with CLGE bylaws.

A major issue is the interference of local government and land administration officials in the affairs of the landholdings CLGEs are managing. There have been cases where they have stood by members of the community whose *kalos* have been identified for dismantling by the CLGE officers. These government officials are also allocating land for non-pastoral uses without consultation with the CLGEs.

It is recommended that orientation training is given to both CLGE officers and local government and land administration officials on the bylaws of CLGEs and the OSLAUB directive for pastoral landholding registration and certification that served as the basis for the draft regulation pending adoption by the Oromia NRS. The draft regulation should state clearly the mandates of government officials and CLGEs and how they collaborate on land governance, administration, and land use issues. This will help to increase transparency in the work of local officials to hold them accountable and provide CLGEs with the legal right to fend off unjustified interference with their mandate.

It is also recommended that pastoral extension officers be posted and trained to assist CLGEs in managing their affairs and facilitating communication between CLGE members in the various *reeras*. Development projects and civil societies operating in pastoral areas should be engaged and encouraged to train and assist CLGEs to be fully operational and effective.

The Activity PLTS has also identified sections that need to be revised in the model bylaws of CLGEs registered in Borana based on the assessment.

#### **4.2.2 ACTIVITY 2.3: DEVELOP SCALABLE APPROACHES TO DEMARCATATE AND CERTIFY PASTORAL LANDHOLDINGS AND SUPPORT PARTICIPATORY LAND USE PLANNING**

##### **Oromia NRS**

The Activity agreed with OSLAUB officials to begin to adjudicate, demarcate and register the Gomole community's landholding during this Quarter. However, this was delayed due to the unavailability of partners from OSLAUB, who were primarily occupied with government and party affairs in Adama Town and Addis Ababa, and the absence of zonal and woreda staff due to training, meetings, and other party affairs.

The Oromia Regional Technical Committee (RTC) meeting was held on January 23, 2020 to discuss the annual work plan and the progress made so far in implementing the Activity interventions. The regional officials were keen to start pastoral landholding registration in Gomolle *dheeda* in Borana Zone. They also stressed the importance of consultative meetings to be held with zonal and *woreda* officials and staff because most of them are new and need to be oriented on the process of pastoral landholding adjudication, surveying, mapping, registration and certification that was applied in Borana Zone under the LAND project. The Activity's experts also stressed the need for consultative meetings among the pastoral communities and

their leaders. Unfortunately, the timeframe set for these consultations was postponed several times due to the engagement of zonal and *woreda* officials in government affairs and then the outbreak of the COVID-19 pandemic. The Borana Zone land administration office confirmed, however, that the surveying crew members trained by the LAND project are still at post and will be available for the Gomole *dheedda* fieldwork, which will help speed up the process

The support for participatory land-use planning was also discussed at the meeting. OSLAUB staff asked for the Activity support to use the integrated regional land use plan prepared for the Borana area at a scale of 1:50,000. The Activity has been in contact with several projects interested in participatory land use planning (PLUP) in pastoral areas such as USAID Pastoralist Areas Resilience Activity (PARA), Project Concern International (PCI) and Swiss Church Aid. The Activity staff gave a presentation on the method used under the LAND Project to prepare the land use plan for Dirre *dheedda* to participants at a workshop organized by PCI on March 6, 2020. Participants were made aware of the necessity and importance of legally securing pastoral landholding rights to leverage the development interventions in pastoral and agro-pastoral areas of the country. The dialogue with these projects will continue in the next Quarter so that the Activity team and stakeholders are ready work together on preparing land use plans in the remaining *dheeddas* in Borana Zone.

### **Afar NRS**

The Activity team held a brief consultative meeting with Afar NRS officials on January 28, 2020, at Adama town while they were attending the Prosperity Party meetings and trainings. The team met Ato Husman Mohammed, Vice President of Afar NRS, Ato Mohammed Kamil, Deputy Head of Land Administration and Land Use and Ato Husman Taier, Head of Grand Ethiopian Renaissance Dam Coordination Office of Afar NRS.

The Activity team briefed the officials on the support given to the NRS under the previous USAID financed projects especially the supports provided under LAND project to pilot pastoral communal landholding registration in Chifra and Amibara *woredas*. These officials were also informed about the challenges that prevented finalization of the pilot exercise. The Activity introduced the officials to the new Activity interventions on policy and institutional reforms, capacity building and scaling up the communal landholding registration including finalization of the pilot exercises. The officials appreciated the USAID support given on capacity building programs and in strengthening the pastoral land tenure in their region. However, they indicated that they cannot solve the problems the LAND project encountered in finalizing the pilot exercise without consultation with higher level and local officials, many of whom are newly appointed and are not privy to the challenges mentioned.

They suggested the Activity prepare a report on efforts made to formalize the communal land use rights and challenges faced. The discussion with higher officials was tentatively scheduled around mid-March 2020. Unfortunately, it had to be postponed due to the unforeseen COVID-19 outbreak. The Activity team has drafted a comprehensive report on what was accomplished under the LAND project and the decisions that need to be taken at the level of the President's Office to complete the pilot work and scale up the work in other *woredas* of the Afar NRS. The report will be finalized and sent to the Vice President in Mid-April 2020.

## **Somali NRS**

The Activity agreed with SBANRD officials to pilot pastoral landholding registration and certification in the Harshin and Obere *woredas*. According to the action plan agreed with SBANRD, the Activity will begin its support by assisting Jigjiga University to conduct a rapid assessment of the customary organization and resource management rules and practices of these communities as well as those of their neighboring communities. The assessment's findings will inform development of laws to strengthen pastoralists' land rights and methodologies for adjudication, surveying, mapping and registration work to be supported. The Activity will support consultations with community representatives and elders to create awareness of the intention of this work and to obtain consensus, support and participation in the process.

## 5.0 MONITORING, EVALUATION, AND LEARNING

The MEL Specialist conducted a three-day MEL training program for the USAID the Activity technical team on 6-7 February 2020. Topics covered included MEL concepts and tools, the Activity’s MEL Plan, field monitoring and supportive supervision techniques, data quality management (DQA), evaluation and assessments, knowledge management (KM), and collaborating, learning and adapting (CLA) approach.



Figure 4: Partial View of MEL Training Participants

However, it became necessary to condense the training period from three to two days because of the busy schedule of the technical staff. Five technical staff (one female and 5 male) attended and successfully completed the training.

The MEL Specialist, with support from the Tetra Tech home office MEL Associate as well as the Activity’s technical specialists, is working to develop tools and methodologies for collecting baseline data with which to measure the Activity’s progress across those indicators that have no baseline data to date. It is expected the tools and methodologies will be finalized in the next reporting period. The team is teleworking on these activities during the COVID-19 outbreak. The Activity CoP, DCoP, home office MEL Associate and the Project Manager are collaborating closely with the MEL Specialist to strengthen and finalize the tools for accurate data collection. The data collection is scheduled for the next quarter if the impact of the COVID-19 pandemic is contained.

The table below summarizes progress made to date to achieve FY 2020 performance indicator targets. Given that the period of implementation covers only ten (10) months, current progress towards their achievement is still limited.



**TABLE I. FEED THE FUTURE ETHIOPIA LAND GOVERNANCE ACTIVITY PERFORMANCE INDICATOR TRACKING AND SUMMARY TABLE**

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
Purpose: Land governance at national, regional and local levels strengthened, land-related conflicts reduced, and sustainable and productive use of land and natural resources promoted									
IRI: Land Governance System Strengthened									
5	Percent of people with access to a land administration or service entity, office, or another related facility that the project technically or physically establishes or upgrades who report awareness and understanding of the services offered [EG.10.4-4, Outcome]	Y3 and Y5	TBD	10%	0				This is an outcome level indicator that will be measured in Year 3.

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
<b>Sub-IRI.1: Land governance policies and laws strengthened</b>									
1	Number of agricultural and nutritional enabling environment policies analyzed, consolidated on, drafted or revised, approved, and implemented with United States Government (USG) assistance [EG.3.1-12, Outcome]	Quarterly (Stages 1-3)	0	1	0				No data for the quarter
2	Number of specific pieces of land tenure and property rights legislation or implementing regulations proposed, adopted, and/or implemented	Quarterly (Stages 1-3)	0	12	2				Proclamation No. 1161/2019 was enacted in Sept. 2019.  The Federal

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
	positively affecting property rights of the urban and/or rural poor as a result of USG assistance [EG.10.4-1, Outcome]								Valuation Regulation was drafted in Dec. 2019. Public consultation is continuing (stage 2).  The Draft is now finalized and will be submitted early April to the Council of Ministers (stage 3).
18	Number of research studies conducted on land administration and land use	Quarterly	5	0	0				Development of the National Research Agenda is now at its

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
	issues [that influence the policies or programs of the GOE] [Custom, Output]								final stage. A total of 11 research agendas are identified.
<b>Sub-IRI.2: Land rights clarified and registered to reduce conflict and enhance enabling environment for economic growth</b>									
4	Number of land and property rights disputes resolved by local authorities, contractors, mediators, or courts as a result of USG assistance [EG.10.4-3, Outcome]	Quarterly	0	81	0	5			During the CLGEs performance assessment conducted in the previous quarter, more than 5 conflict cases were resolved by reera committee. These cases

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
									were reported on land use, not property rights
6	Number of parcels with relevant parcel information corrected or incorporated into an official land administration system as a result of USG assistance [EG.10.4-5, Output]	Quarterly	0	1,500 peri-urban parcels	0				Development of the urban adjudication pilot is in process.
<b>Sub-IRI.3: Land administration capacity enhanced to better develop land-use plans for productive use of land and effective service delivery</b>									
3	Percent of individuals trained in land tenure and property rights as a result of	Quarterly	0	80% of all trainees	0	94.87%			In FY20Q2, a total of 39 (F=2, M=37) GoE staff

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
	USG assistance who correctly identify key learning objectives of the training 30 days after the training [EG.10.4-2, Outcome]								trained on the newly approved Proclamation # 1161/2019 and the draft Valuation Regulation . Among them, 37 (94.87%) trainees have participated in the cascading of the training to lower-level structures and correctly identified key learning objectives

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
									after 30 days of the training.
7	Number of land administration and land use personnel with a reported stronger capacity [Custom, Outcome]	Annual	TBD	12	0				This indicator will be reported annually as per the approved MEL Plan.
8	Number of land administration and land use training curricula materials successfully developed and distributed [Custom, Output]	Quarterly	0	1	0				No data for this quarter.
9	Amount of GoE resources leveraged in support of training on land	Annual	0	ETB 388,000	0				To be reported annually.

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
	tenure and property rights [Custom, Output]								
<b>IR2: Communal land Tenure security in pastoral areas expanded</b>									
<b>11</b>	Number of adults who perceive their tenure rights to land or marine areas as secure as a result of USG assistance [EG.10.4-8, IM-level]	Annual	TBD	45,900	<b>0</b>				To be reported annually.
<b>13</b>	Number of pastoral communities with demarcated and certified land rights [Custom, Output]	Quarterly	0	2	<b>0</b>				No data for the quarter. Starting the process took a long time due to the unavailability of partners



Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
									in Oromia (woreda, zone, and region)
<b>Sub-IR 2.1 The pastoral community landholdings demarcated and registered</b>									
10	Number of adults with legally recognized land or marine tenure rights as a result of USG assistance [EG.10.4-7 IM-level]	Quarterly	0	51,000	0				The annual Workplan of the Oromia region is now approved by the RTC. The demarcation activities to begin in the next quarter, if the COVID-19 outbreak constrained.

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
12	Number of households or organizations with legally recognized land or marine tenure rights as a result of USG assistance [Custom, Output]	Quarterly	0	25,500	0				Demarcation activities in Oromia NRS to begin in the next quarter.
17	Number of hectares (in millions) mapped, demarcated, and adjudicated [Custom, Output]	Quarterly	0	1 million	0				Demarcation activities in Oromia NRS to begin in the next quarter. See above
<b>Sub-IR 2.2 Customary institutions strengthened to be democratic and inclusive, creating access to productive resources for women and youth</b>									
14	Number of inclusive, pastoral community institutions established	Quarterly	0	2	0				Support to establish CLGEs to begin in

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
	[Custom, Output]								Oromia NRS during the next quarter. See above
16	Number of pastoral community bylaws developed [Custom, Output]	Quarterly	0	2	0				Support to establish CLGEs to begin in Oromia NRS during the next quarter.
<b>Sub-IR 2.3 Participatory land use plans developed that contribute to sustainable and productive use of rangeland resources, including livestock</b>									
15	Number of pastoral community land use plans developed [Custom, Output]	Quarterly	0	2	0				Pastoral community land use plans to be developed after demarcation is

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
									completed .
<b>Cross-Cutting Indicators</b>									
19	YOUTH-3: Percentage of participants in USG-assisted programs designed to increase access to productive economic resources who are youth (15-29) [IM-level]	Quarterly	TBD	10%	0				The Gender and Youth Strategy and Action Plan (GYSAP) development process started.  No data for this quarter.
20	GNDR-2 Percentage of female participants in USG-assisted programs designed to increase access to productive	Quarterly	0	50%	0				GYSAP development started.  No data for this quarter.

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 targets	FY20 Q1 Achievement	FY20 Q2 Achievement	FY20 Q3 Achievement	FY20 Achieved to date (%)	Remarks / Notes
	economic resources								
21	GNDR-4 Percentage of participants reporting increased agreement with the concept that males and females should have equal access to social, economic, and political resources and opportunities	Y5	TBD	1%	0				To be measured in Year 5.

## 6.0 ANNEXES

### ANNEX I: PARTICIPANTS OF THE NATIONAL WOMEN LAND RIGHTS TASK FORCE (NWLRTF) MEETING

**February 25, 2020**  
**Magnolia Hotel, Addis Ababa, Ethiopia**

SN	Name	Organization	Position	Email	Telephone
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3	W/O Kewoldnesh Tsegaye	Sustainable Land Management Project	Social Safeguarding Specialist	<a href="mailto:kewoldnesh@gmail.com">kewoldnesh@gmail.com</a>	0911013470
4	W/O Almaz Menbere	MoA	Expert	<a href="mailto:almazmenbere@gmail.com">almazmenbere@gmail.com</a>	0913950075
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