



FEED THE FUTURE

The U.S. Government's Global Hunger & Food Security Initiative

FEED THE FUTURE ETHIOPIA LAND GOVERNANCE ACTIVITY



QUARTERLY ACTIVITY PROGRESS REPORT NO. 6 QUARTER 4, FISCAL YEAR 2020 (JULY 1– SEPTEMBER 30, 2020)



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Photo Caption: Borana Zone surveying crew refresher training in the field (held in early August 2020).

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ACRONYMS

CALM	Climate Action through the Landscape Management Program for Results
CLGE	Community Landholding Governance Entity
COP	Chief of Party
COR	Contracting Officer's Representative
COVID-19	Novel Coronavirus of 2019
DCOP	Deputy Chief of Party
EFCCC	Environment, Forestry, and Climate Change Commission
EGII	Ethiopia Geospatial Information Institute
ELAA	Ethiopian Land Administration Professionals Association
FY	Fiscal Year
GIS	Geographic Information System
GPS	Global Positioning System
GS	Gender Specialist
GYSAP	Gender and Youth Strategy and Action Plan
GoE	Government of Ethiopia
IDIQ	Indefinite Delivery Indefinite Quantity
ILA/BDU	Institute of Land Administration at Bahir Dar University
IR	Intermediate Result
IT	Information Technology
LAND	USAID Land Administration to Nature Development Program
LPS	Land Policy Specialist
LAUB	Land Administration and Use Bureau
LAUD	Land Administration and Use Directorate
LAUS	Land Administration and Use Specialist
LIS	Land Information System
MEL	Monitoring, Evaluation, and Learning
MoA	Ministry of Agriculture
MoUDC	Ministry of Urban Development and Construction
M.Sc.	Master of Science
NRS	National Regional States
NSC	National Steering Committee
NTC	National Technical Committee
NILUPP	National Integrated Land Use Plan/Policy
PLTS	Pastoral Land Tenure Specialist
PO	Project Office
TOR	Terms of Reference
STARR II	Strengthening Tenure and Resource Rights II
TVET	Technical Vocational Education and Training
ULAR	Urban Land Adjudication and Registration
USAID	United States Agency for International Development
USG	United States Government
WLTF	Women's Land Task Force

W/O Woizero

GENERAL INFORMATION

Activity Title	Feed the Future Ethiopia Land Governance Activity
Prime Partner	Tetra Tech ARD
Contract Number	7200AA18D00003/72066319F00002, IDIQ
Activity Start Date	May 24, 2019
Activity End Date	May 23, 2024
Life of Project Budget	Approximately \$10.9 million
Reporting Period	Quarter 4, Fiscal Year (FY) 2020: July 1, 2020, to September 30, 2020

1.0 INTRODUCTION

United States Agency for International Development (USAID)/Ethiopia contracted Tetra Tech as the prime contractor to implement the five-year, \$10.9 million Feed the Future Ethiopia Land Governance Activity (Activity) Task Order (TO) under the Strengthening Tenure and Resource Rights (STARR) II Indefinite Delivery Indefinite Quantity (IDIQ) Contract. Tetra Tech will implement the Activity over a five-year period from May 2019 to May 2024. This Quarterly Report No. 6 summarizes implementation progress made during the period of July 1- September 30, 2020 (Quarter 4, FY 2020).

The Activity's purpose is to provide support to the GoE, its regions, and citizens to strengthen land governance, increase incomes, reduce conflict, and support well- planned urbanization, thereby contributing to the country's economic development plans. To help achieve these goals, the Activity will work in close partnership with relevant institutions in the GoE, Ethiopian universities and research institutions, and other development partners operating in the land sector to implement activities under two components:

Component 1: Strengthening the land governance system

- i. Facilitate policy reforms and strengthen land administration and land use institutions by promoting structural reforms of rural and urban institutions and the land information system.
- ii. Improve technical capacity for suitable land administration and land use planning activities to address emerging issues, such as urbanization, industrialization, and youth.
- iii. Conduct policy-oriented research on land governance and provide scalable solutions to improve land governance.

Component 2: Expanding communal land tenure security in pastoral areas

- i. Expand communal land tenure security in pastoral areas through improved policy and legal reform.
- ii. For pastoral community lands, develop a scalable approach for land demarcation and certification in collaboration with community institutions.

2.0 PROJECT RESPONSE TO THE NOVEL CORONAVIRUS OF 2019 (COVID-19) PANDEMIC

In March 2020, the GoE declared a state of emergency, restricted domestic travel, issued a national stay-at-home order, and banned large congregations to mitigate the spread of COVID-19. Based on these events, the Activity developed and implemented contingency planning to (1) protect the health, safety, and well-being of project staff; and (2) ensure continuity of operations.

The Activity continued its policy of staff working from home. It conducted, to the extent possible, biweekly meetings with the Activity's Contract Officer's Representative (COR) to discuss progress made and challenges faced by the Activity. The Activity prepared minutes of these meetings and shared them with the COR. A plan is underway to reopen the Activity's offices during November 2020, with staff attending on a shift schedule to reduce physical contact. A complete protocol for workplace hygiene and efforts to keep staff safe, approved by the Tetra Tech home office, will be issued before reopening the office.

3.0 COMPONENT I: STRENGTHENING THE LAND GOVERNANCE SYSTEM

3.1 SUB-COMPONENT 1.1: FACILITATE POLICY REFORMS AND STRENGTHEN LAND ADMINISTRATION AND LAND USE INSTITUTIONS BY PROMOTING STRUCTURAL REFORMS OF RURAL AND URBAN INSTITUTIONS AND THE LAND INFORMATION SYSTEM

3.1.1 ACTIVITY 1.1: ESTABLISH AND PROVIDE ONGOING SUPPORT TO THE FEED THE FUTURE ETHIOPIA LAND GOVERNANCE ACTIVITY STEERING COMMITTEE

The Activity National Steering Committee: The Activity Chief of Party (COP), Deputy COP (DCOP), and Land Policy Specialist (LPS) met with the newly appointed State Minister of the Ministry of Urban Development and Construction (MoUDC), His Excellency Ato Fenta Dejen on July 15, 2020. They briefed him about the inaugural meeting of the Activity's National Steering Committee (NSC), of which he is a member, and its decision to establish a National Technical Committee (NTC), to which he will designate MoUDC's representative. He confirmed his concurrence with the role of the NSC and promised to facilitate collaboration with the Activity. He designated Ato Bizualem Admasu, Head of MoUDC's Land Management and Development Bureau, to represent the MoUDC on the NTC.

The Activity National Technical Committee: The NTC includes technical experts representing the institutions and agencies comprising the NSC. The NTC did not meet as early as planned because the MoUDC and Environment, Forestry, and Climate Change Commission (EFCCC) was delayed in designating representatives to the committee. The inaugural meeting of the NTC took place on August 18, 2020. Ato Tigistu Gebremeskel, Director of the Land Administration and Use Directorate (LAUD) in the Ministry of Agriculture (MoA) chaired the meeting, which all members attended. The DCOP represents the Activity as a member of the NTC, and the Activity's Land Administration and Use Specialist (LAUS) serves as secretary.

NTC members discussed terms of reference (TOR) for the committee and noted that the NSC will address policy and institutional issues regarding Activity implementation, while the NTC will focus on technical matters. Members discussed at length the rationale for allocation of the Activity's Summer Master of Science (M.Sc.) program scholarship to various GoE institutions and agencies. NTC members unanimously accepted the distribution proposed by the Activity.

The NTC met for the second time virtually on September 25, 2020 via Zoom to review the Activity's FY 2021 work plan. The Chair remarked that a mandate of the NTC is to review the plan from a technical standpoint and advise the NSC on its findings. The Activity's DCOP presented and elaborated on the planned support and explained how it fits in the overall five-year plan of the Activity agreed upon by the GoE and USAID. He emphasized that the plan will be executed in close cooperation with various land institutions of GoE, major universities, technical vocational education and training (TVET) institutions, and research institutions.

The NTC noted that while the Activity’s work plan was developed to support Ethiopia’s second Growth and Transformation Plan, it was later replaced by the GoE’s 10-year and 5-year perspective guiding plans. These plans have been approved internally but have not yet been made public. Therefore, the Activity should realign its objective according to the objectives and goals of these guiding plans. Moving forward, the Activity will identify opportunities to align its objectives to the new plans once the GoE publishes them officially. That said, the Activity anticipates that its objectives to increase income, reduce land disputes, and promote well-planned urbanization and sustainable use of natural resources will support the goals of these guiding plans.

3.1.2 ACTIVITY 1.2: SUPPORT THE NATIONAL INTEGRATED LAND USE POLICY/ PLAN (NILUPP) PROJECT OFFICE (PO) TO ADVANCE DEVELOPMENT AND ROLL OUT OF THE NILUPP

In support of the NILUPP roll out, the Activity held a series of consultations with PO officials and agreed to support to the following priorities:

- i. Assist the PO to draft legislation required to implement the national integrated land use policy after GoE approval.
- ii. Second a senior land use expert to the PO to support efforts to mobilize resources to implement the policy and plan; build PO staff capacity; and coordinate the PO’s support at the national, regional, and local levels to develop and implement land use plans.
- iii. Provide support for short-term training on land use planning, geographic information systems (GIS), remote sensing, and information technology (IT).

Support to develop the implementing legislation is delayed because the Council of Ministers has not yet approved and issued the policy. While approval is pending, the Activity worked with the PO to develop TOR to recruit a senior land use expert. The PO approved the TOR but has not yet determined when it will engage the expert. It is waiting for National Regional States (NRSs) to commit to establishing focal units for preparing regional integrated land use plans in agreement with the EFCCC.

The Activity also drafted TOR for a team of consultants to provide short-term trainings in land use planning, GIS, remote sensing, and IT, and submitted the TOR to the PO for review and approval. Recruitment of the consultants will take place upon approval of the TOR by the PO.

As reported previously, the Activity hired a service provider to edit the LAUD of the MoA’s Integrated Local Level Participatory Land Use Planning Development Manual for Highland Areas that was developed with the USAID Land Administration to Nature Development (LAND) Program’s support. The Activity obtained quotations from printers to print the manual in October 2020.

3.1.3 ACTIVITY 1.3: SUPPORT REFORM OF FEDERAL AND REGIONAL PROCLAMATIONS AND REGULATIONS AND STRENGTHEN CAPACITY OF LAND ADMINISTRATION OFFICIALS TO IMPLEMENT NEW LEGISLATION

The Activity’s LPS participated in the meeting to brief the new State Minister for the MoUDC on legislative support the Activity will provide. The State Minister expressed his appreciation and concurrence for support to:

- i. Develop a model expropriation, valuation, and compensation directive to follow in drafting their respective directives.
- ii. Draft a resettlement regulation for implementation of the land expropriation proclamation.
- iii. Draft the regularization regulation, which is a prerequisite to conducting systematic urban land registration.

The State Minister was also informed that the Draft Urban Lands Registration Proclamation had many problems while it was under review by the Attorney General's Office. The LPS informed the State Minister that the Activity can offer technical assistance in revising the Draft Urban Lands Registration Proclamation and its implementing regulation, as well as amending the Public Ownership of Urban Land and Extra Houses Proclamation No.47/1995 that partly applies to urban land administration and property rights. The State Minister appreciated the offer and agreed that his staff will work with the Activity on the suggestions made.

The MoUDC has decided to prioritize development of a Resettlement Regulation and requested that the Activity assist in its drafting. The MoUDC established a drafting committee consisting of five members—two from the MoUDC, one from the Activity, and two from the MoA—who have started work. The Activity's home office Deputy Project Manager will give the committee members a virtual training on October 27, 2020, on the international standards applicable to resettlement, and provide examples from other countries' resettlement legislation and regulations on how to integrate international standards on resettlement in national legal frameworks.

Participation in Agricultural Land Policy and Legislation Reform: The MoA is undertaking an initiative to revise and reformulate the nation's agricultural policy to support its development initiatives in the next decade and beyond. One of the 10 reform pillars is land tenure, subdivided into five themes, each of which has a committee that will lead the development of reforms under each theme:

- i. Land administration policy and land use planning policy,
- ii. Restructuring institutions for land administration and land use planning,
- iii. Rural land law,
- iv. Smallholder farmland consolidation, and
- v. Urban land lease law.

Activity staff are actively participating in the reform initiative. The COP serves on the Land Advisory Panel for rural land policy and law; the DCOP supports development of the urban land lease law; the LPS also supports development of the urban land lease law and the rural land law, and the LAUS supports the initiatives to restructure institutions for land administration and land use planning and regulate smallholder farmland consolidation. USAID's COR for the Activity also participates in the initiative.

The five committees drafted their suggestions for policy and legislative reform and submitted them to the core team, which is consolidating all the inputs from each technical committee into a single document for review by the Advisory Panel on which the Activity's COP serves.

3.1.4 ACTIVITY 1.4: SUPPORT ESTABLISHMENT OF A UNIFIED RURAL/URBAN SERVICE DELIVERY PLATFORM

The Activity is supporting the GoE to assess the functionality of Ethiopia’s rural and urban land information systems (LISs), and options for developing a single unified LIS that will integrate urban and rural land rights information. The rural LIS is the National Rural Land Administration Information System and the urban LIS is the Cadaster and Real Property Registration System.

The Activity discussed with its COR the overlaps between this assessment and the support it is providing to assess, select, test, and pilot “fit for purpose” technologies and a methodology to help improve the efficiency of systematic urban land adjudication and registration (ULAR) in Ethiopia (please see Activity 1.10 below). The Activity will also discuss folding the LIS assessment into the ULAR technology assessment, which would mutually enrich and benefit both assessments. This would allow better integration of findings and recommendations under both assessments to help inform the GoE’s efforts to unify its rural and urban LISs and land administration systems into a unified land administration service platform. Resonance, Tetra Tech’s STARR II IDIQ small business partner will finalize the LIS assessment in conjunction with its support for the ULAR assessment. The LIS assessment will also contain recommendations for integrating the functionality required to accommodate new ULAR technologies and improved workflows into a unified LIS.

The Activity anticipates presenting the draft report and its recommendations for a unified LIS to USAID, the MoUDC, MoA’s LAUD, and members of the NTC for comment and feedback in January 2021. After finalizing the report, the Activity will present it to the NTC for its decision on the way forward. Because the NTC comprises representatives from the MoUDC and MoA, it will serve as the coordination forum for supporting unification of Ethiopia’s rural and urban land institutions. The NTC will then present its decision to the NSC for ratification. Once ratified, the Activity will consult with USAID, the NSC, and other stakeholders regarding the support the Activity will provide to establish a unified LIS.

3.1.5 ACTIVITY 1.5: INCREASE PARTICIPATION OF WOMEN AND YOUTH IN THE LAND AGENDA

Activity Gender and Youth Strategy and Action Plan (GYSAP): As reported previously, the Activity’s Gender Specialist (GS)—working remotely with support from Tetra Tech partner Landesa—conducted a desk review and administered questionnaires remotely to gender experts and land administration officials to inform a complete draft of the GYSAP report. The GS, in consultation with the COP and the Activity’s technical team, determined that qualitative field work by local consultants in Dukem town and the Borana Zone of Oromia NRS was also required to triangulate the draft report’s findings with the reality on the ground, and to substantiate the report’s recommendations.

The Activity developed a TOR for a local consultant to conduct qualitative field research in the Borana Zone. Because of the security problem and the COVID-19 pandemic, it was difficult to find experienced consultants who could travel to Borana to conduct the field research. The Activity then focused its efforts on identifying consultants in the Borana area from Hule Bora and Yabello universities, eventually finding a consultant lecturing at Yabello University. Recruitment of the consultant is in progress.

The GS will conduct qualitative research in Dukem town and has made arrangements with its Land Administration Bureau to identify an interpreter and facilitator to support her research. Additionally, the GS has begun to identify members of the Women's Land Rights Task Force (WLTF), academics, and experts in government offices to provide information to fill gaps identified in the draft GYSAP report. The GS will work with Landesa to integrate research findings into a final draft of the report. The Activity will then present the report at a national workshop of stakeholders for comment and feedback to be finalized in FY 2021 Q2.

Pre-Urban Pilot Assessment: The GS is conducting a gender and youth analysis in Dukem town where the Activity will pilot ULAR technologies and processes. The assessment will help the Activity to understand the gender dynamics, prevailing cultural norms, and youths' access and control over land before the pilot begins. The GS reviewed the MoUDC's adjudication manual and standard registration forms. She then conducted meetings with the MoUDC's focal point for the pilot, and representatives from the Oromia NRS land bureau and its Women and Children Directorate and the Dukem Town Land Bureau to explain the assessment's purpose. The head of the Dukem town Land Bureau agreed to help facilitate the assessment and provide landholding data disaggregated by gender to inform its findings. The GS will complete the assessment in the next reporting period.

Gender and youth inputs for the Somali NRS Pastoral Land Governance

Assessment: The GS conducted a literature review to provide inputs for the assessment to be carried out by Jigjiga University. The GS also collaborated with the Activities Pastoral Land Tenure Specialist (PLTS) to develop tools required to capture data related to women's and youths' access to land and resources.

Draft Urban Land Registration Proclamation and Regulation: The GS coordinated a virtual review of this drafts by members of the national WLTF. She consolidated the comments and gaps identified and submitted them to the MoUDC Director of Women Children and Youth Directorate.

Participation in the Agricultural Land Policy and Legislation Reform of the MoA: The Activity facilitated the participation of national WLTF members in the MoA's initiative to reform its agricultural land policy and legislation. Members are participating in the five committees described above under Activity 1.3. They reviewed each committee's suggestions for reform and provided recommendations to help make suggestions more gender and youth responsive.

3.2 SUB-COMPONENT 1.2: IMPROVE TECHNICAL CAPACITY FOR SUITABLE LAND ADMINISTRATION AND USE PLANNING ACTIVITIES TO ADDRESS EMERGING ISSUES SUCH AS URBANIZATION, INDUSTRIALIZATION, AND YOUTH

3.2.1 ACTIVITY 1.6: FELLOWSHIP GRANT TO STAFF OF GOE MINISTRIES AND REGIONAL BUREAUS FOR TRAINING AT GRADUATE-LEVEL DEGREE AND TVET PROGRAMS AND INTERNSHIPS

The M.Sc. Fellowship Program at Bahir Dar University: As reported previously, the Activity was on the verge of issuing a subcontract to the Institute of Land Administration (of Bahir Dar University (ILA/BDU) to enroll candidates in its summer program to earn an M.Sc. degree in land administration, when the COVID-19 pandemic was declared. The Director of the ILA/BDU informed the Activity that the university is prepared to resume its programs once the Ministry of Science and Higher Education issues a decision to re-open the university. The Activity will issue a subcontract to the university as soon as this decision is made. Meanwhile, the Activity is in the process of notifying its implementing partners to select their prospective candidates to take the admission test the university will administer.

Jimma University Land Use Planning Curriculum Review: Federal and regional Land Bureaus' demand for mid-level professionals with M.Sc. degrees in land administration and land use planning exceeds what the ILA/BDU can meet alone. The Activity agreed with its Land Bureau partners to support 20 candidates to earn an M.Sc. in rural land use planning. As reported previously, the Activity assessed the M.Sc. curriculum of Jimma and Hawassa Universities and found that Jimma University has stronger human resource and laboratory capacities, and thus, is a more viable candidate to offer a M.Sc. program in land use planning.

The Activity contacted the Head of the Natural Resource Management Department of Jimma University to discuss the modalities for expanding its course offerings under its existing watershed management curriculum to meet the requirements of a M.Sc. degree in rural land use planning, that the university would offer during the summer of 2021. The department head suggested that the Activity submit a formal request to this effect. The Activity submitted its request and the university's reply is pending.

TVET support for Oromia NRS Land Bureau staff: As reported previously, Oromia NRS Land Bureau officials requested that the agreed allocation of 15 M.Sc. scholarships be converted to TVET scholarships to increase the capacity of staff in field offices at the *woreda* level. The Activity requested the Land Bureau to assess capacity of TVETs in the NRS to deliver the required training. The Land Bureau conducted a preliminary survey that did not meet the requirements of a capacity assessment. The Land Bureau then requested Activity support to conduct the needed capacity assessment.

The Activity's Grants Specialist conducted assessments between August 3-8, 2020, together with the Advisor to the Head of the Oromia NRS Land Bureau and two of its experts, at three TVETs near Addis Ababa, Adama, Woliso, and Ambo. The team assessed the curriculums' occupational standards, human resources, and infrastructure and conducted key informant interviews with the dean and department head at each TVET. The team found that the Adama

and Ambo TVETs possess capacity and extensive experience providing short- and long-term training in land administration and related fields (spanning level II to V) and that the Woliso TVET can only offer courses in surveying.

The Activity and the Land Bureau are in the process of negotiating a living allowance for staff awarded TVET scholarships and the budget (equivalent to the cost of 15 M.Sc. scholarships) that will determine the number of Land Bureau staff that will participate in the program.

3.2.2 ACTIVITY 1.7: SUPPORT ESTABLISHMENT AND STRENGTHENING OF THE NATIONAL LAND PROFESSIONALS ASSOCIATION

The Ethiopia Land Administration Professionals Association (ELAPA), with support from the Activity, established its head office at the ILA/BDU and its branch office in Addis Ababa on the premises of the Ethiopia Geospatial Information Institute (EGII). EGII's Director General, Dr. Tulu Besha, graciously provided the space and guidance on necessary renovations. ELAPA requested support in the form of office furniture and equipment from both ILA/BDU and the EGII, to which both institutions agreed. Recognizing ELAPA's efforts to establish and equip its offices, the Activity agreed to supply computers and printers for both its offices.

ELAPA's Executive Committee finalized its five-year strategic plan developed with Activity support. It also produced a Fiscal Year Plan of Action to implement the strategic plan during the upcoming fiscal year. The Executive Committee will present both plans to the General Assembly for its approval during its next scheduled meeting.

3.3 SUB-COMPONENT 1.3: CONDUCT POLICY-ORIENTATED RESEARCH ON LAND GOVERNANCE AND PROVIDE SCALABLE SOLUTIONS TO IMPROVE LAND GOVERNANCE

3.3.1 ACTIVITY 1.8: SUPPORT POLICY-ORIENTED RESEARCH ON LAND GOVERNANCE

As reported previously, the Activity produced a list of 11 potential research topics for presentation to the NTC for review and comment before submission to the NSC for approval. Thus far, the NTC held two virtual meetings that served to finalize its TOR and review the Activity's work plan. The Activity requested that the Director of the LAUD/MoA and Chair of the NTC agree on a date for the next meeting to review the potential research topics.

As noted above, the MoA very recently launched an initiative to reform its existing agricultural policies and legislation substantially, in which the Activity's COP, DCOP, and technical experts are participating. It appears completion of this initiative may occur before completion of policy-oriented research and the research topics may need to be revised.

3.3.2 ACTIVITY 1.9: SUPPORT ESTABLISHMENT OF LEARNING WOREDAS

As previously reported, the MoA requested that the Activity provide immediate support to monitor its progress toward achieving performance metrics tied to funding tranches under the World Bank Climate Action through the Landscape Management Program for Results (CALM) project. This request superseded the envisioned support to establish Learning *Woredas*. With USAID approval, the Activity agreed to second a Monitoring, Evaluation, and Learning (MEL) Specialist and a Communications Specialist to the MoA to assist development of the ministry's

monitoring and evaluation framework and communications strategy to comply with the requirements of its loan agreement. The Activity completed the recruitment process and supported the MoA to on-board the Communications Specialist, who started work in October 2020. As agreed, the Communications Specialist will split his time between the Activity and the MoA.

3.3.3 ACTIVITY 1.10: SUPPORT PILOTING OF SYSTEMATIC CERTIFICATION IN A SELECTED PERI-URBAN AREA

The Urban Land Adjudication and Registration Workflow and Technology

Assessment: The Activity is supporting the MoUDC and Oromia NRS Land Administration and Use Bureau (LAUB) to pilot systematic ULAR in selected urban and peri-urban neighborhoods within Dukem town. The pilot's objective is to test and evaluate the effectiveness of "fit for purpose" LIS, imagery options (aerial, unmanned aerial vehicle [UAV], and satellite), and mobile applications to secure tenure (collectively "technologies") to reduce costs and improve the efficiency of the ULAR process. Successfully applied technologies and improved work processes developed under the pilot will inform GoE efforts to replicate these technologies and scale up systematic ULAR nationally.

Tetra Tech subcontracted its small business and STARR II IDIQ consortium partner, Resonance, to develop an assessment report and analytical framework that will assist the GoE to select the most appropriate technology to test and evaluate under the pilot. The Activity scheduled a virtual meeting to present the conceptual framework to guide stakeholder decision making on June 30, 2020, but the meeting was canceled due to civil unrest. The presentation took place on July 28, 2020, attended by 25 stakeholders' representatives from the MoUDC, Oromia NRS Land Bureau, Dukem town Land Office, the USAID COR, and the Activity's Ethiopia-based and home office technical specialists.

Resonance incorporated comments and feedback from stakeholders into a draft assessment report containing a detailed analytical framework that they presented to the Activity's experts for review and comment. Resonance then produced a final draft report that contained an analysis of the current ULAR processes and workflows and discussed constraints and opportunities for leveraging land information technologies to make the processes more efficient. The document also presents decision-making frameworks and objective criteria to assist GoE stakeholders to evaluate available technologies and software based on functionality, scalability, and flexibility; cost of acquisition and operation; institutional capacity requirements; and sustainability. It presents the advantages and limitations of each so that the GoE can make a considered and conscious decision in the final selection of the technology option to for testing and adoption. The Activity shared the report with the COR, who concurred that the Activity could share it could with stakeholders.

The Activity has scheduled a virtual meeting for October 13, 2020 to present the report to representatives from the MoUDC, EGII, Federal Urban Land and Landed Property Registration and Information Agency, Oromia NRS Land Bureau, and Dukem town Cadaster Office for comment and feedback. After finalizing the report, the Activity will engage Resonance to develop the technical components of a procurement request for proposals to obtain vendors' offers for an imagery and software system for ULAR pilot use, and refine the evaluation criteria

further to help engage GoE stakeholders and support their evaluation of vendors' proposals and subsequent vendor demonstrations.

Preparation at Dukem Town Cadaster Office for piloting ULAR technologies: The Activity DCOP and GS met with the newly appointed Oromia NRS ULAR project manager, Ato Girma Regassa; Woizero (W/O) Birtukan Gari, Head of the Gender and Children Affairs Department of Oromia Land Bureau; and representatives of the Dukem town Cadaster Office to brief them on the pilot and its objectives.

Representatives from the Dukem town Cadaster Office reported that they have identified an adjudication section of the town and organized landholding documents for the pilot, which is encouraging. The Activity team also explained that it will conduct an assessment of the urban and rural land administration processes and procedures that could potentially have negative impacts on vulnerable groups, and inquired if it would be possible to access official landholding information desegregated by gender and age to conduct this assessment. W/O Birtukan responded positively and expressed her commitment to cooperate in this regard.

4.0 COMPONENT 2: EXPANDING COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS

4.1 SUB-COMPONENT 2.1: EXPAND COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS THROUGH IMPROVED POLICY AND LEGAL REFORM

4.1.1 ACTIVITY 2.1: SUPPORT DEVELOPMENT OF PASTORAL RIGHTS LEGISLATION

Oromia NRS: The Activity continued its efforts to impress upon Land Bureau officials that issuing the Pastoral Landholding Registration Regulation must be a top priority. Otherwise, scaling up of demarcation and registration of pastoral landholdings cannot take place in other zones of the NRS because the landholding certificates issued will not have the legal effect required for courts to enforce the rights registered. The Head of the Land Bureau's legal directorate agreed to expedite the issuance of the regulation, but also insisted that the Haramaya University assessment of customary land administration and rangeland management practices conducted under LAND in 2015 be updated because the bureau is under the impression there have been significant changes in the customary institutions located in Bale, Hararghe, and Karrayu Zones since completion of the study. The Activity agreed to conduct a rapid assessment in October 2020 to update the assessment's findings.

Afar NRS: The Activity made weekly contact with the Head of the Land Bureau to schedule a meeting to discuss and agree upon the Activity's proposals to obtain government decisions required to adopt legislation to formalize rights of the pastoral community, and to resolve boundary disputes required to complete the field work to demarcate pastoral landholdings in Amibara and Chiffra *woredas*. The Activity team offered to travel to meet him at his offices in Afar or receive him and his staff in the Activity's offices in Addis Ababa if he preferred. The head was unable to meet because he was appointed coordinator of the NRS' COVID-19 prevention and mitigation efforts, his staff were engaged in resolving violent conflicts between pastoral communities on the border with Somali NRS, and the NRS administration was responding to an invasion of desert locusts and a disastrous flood. In July 2020, GoE appointed a new head who has not yet assumed his post. The Activity will continue its efforts to secure a meeting with the new head at his earliest convenience. In the absence of the Land Bureau Head's active engagement, the Activity was not able to advance Component 2 support in Afar NRS.

4.2 SUB-COMPONENT 2.2: DEVELOP A SCALABLE APPROACH FOR LAND DEMARCATION AND CERTIFICATION IN COLLABORATION WITH COMMUNITY INSTITUTIONS FOR PASTORALIST COMMUNITY LANDS

4.2.1 ACTIVITY 2.2: SUPPORT STRENGTHENING OF PASTORAL INSTITUTIONS

Oromia NRS: Officials from the Oromia NRS Land Bureau began conducting awareness creation meetings with community representatives from the Gomolle *reeras* (sub-grazing units) and neighboring *dheedas* during August 1-9, 2020. These meetings began the process of reconstituting the *dheeda's* Community Land Governance Entity (CLGE) and securing participation in the adjudication and registration process. As discussed under Activity 2.3 below, members of the Guji community raised concerns as they are a bit suspicious of the initiative, as did members of the Gabra community who demand representation on the CLGE. The Land Bureau will need to address these concerns and conduct additional awareness creation before reconstituting the CLGE officially and begin field work to demarcate and register the community landholding.

Somali NRS: The Activity's PLTS has been working with Jigjiga University to undertake an *Assessment of Customary Land Tenure and land Governance in Selected Woredas of the Somali National Regional State Region*. The assessment will document the customary land tenure, rules, and regulations employed by Somali pastoralists in managing land and natural resources, roles and responsibilities of the customary institutions, and land tenure dynamics in pastoral areas of the NRS. The assessment will inform the Activity's assistance to the Somali NRS Land Bureau to craft pastoral legislation to strengthen customary institutions; and ensure enforcement of the rights of vulnerable groups such as women, and youth. The Land Bureau will also use the assessment to determine the appropriate units of registration and certification of pastoral communal landholdings to secure communal land rights.

As reported previously, the Activity developed TOR to conduct the assessment and requested that the university submit its technical and cost proposals. The university's proposal did not contain a methodology and approach sufficient to conduct a thorough and high-quality assessment. The Activity provided comments and suggestions for a revised proposal that the university submitted. Although the revised proposal partially addressed the Activity's comments, it did not provide a methodology sufficient to complete the work. After assessing the first and second drafts of the proposal, the Activity developed a strategy to support the university to complete the assessment. This included limiting the assessment's geographic coverage to Harshin, Abware *woredas*, and the surrounding pastoral landholdings where the demarcation and certification work will begin. Second, because Jigjiga University is not interested in collaborating with other universities to strengthen its assessment team, the Activity's experts will provide the university with technical assistance and engage local consultants if needed. The Activity transported the Jigjiga University Team Leader and Vice President for Research and Community Services to its offices in Addis Ababa to finalize the TOR and budget for the assessment. The Activity's PLTS and GS completed a literature review on customary land tenure and land governance institutions in the selected *woredas*. They also designed collection tools that the assessment teams will use.

4.2.2 ACTIVITY 2.3: DEVELOP SCALABLE APPROACHES TO DEMARCAT AND CERTIFY PASTORAL LAND HOLDINGS AND SUPPORT PARTICIPATORY LAND USE PLANNING

Oromia NRS: Land Bureau officials confirmed their priority to complete registration of the Gomolle *dheeda* in the Borana Zone as soon as possible, and that their survey teams, trained under LAND, are prepared to conduct the work with additional support from the Activity. Because the Activity team could not travel to the field, it arranged with Land Bureau officials to provide support remotely. The team provided support in two steps: first, they held an orientation workshop for Land Bureau heads, managers, and selected technical staff; second, the team held a hands-on refresher workshop for Land Bureau survey teams.

The Activity facilitated the orientation workshop in Addis Ababa in July 2020 to inform officials about the processes to register pastoral landholdings and establish regional and zonal pastoral advisory committees to engage pastoral communities in the process. A total of 20 Oromia NRS and Borana Zonal Land Bureau officials and experts participated in the two-day workshop:

- Two regional Land Bureau Office deputy heads,
- Two regional directors (rural land cadaster and legal),
- Borana Zone Land Bureau Office head and deputy head,
- Borana Zone core process owner,
- Four *woreda* office heads (Elwaye, Yabello, Gomolle, and Arero *woredas*),
- Four regional land administration experts including the Activity focal person, and
- Four LAND-trained Borana Zone surveying core staff and one newly hired GIS expert.

Subsequent to the workshop, the Oromia regional pastoral advisory committee (RPAC) was established, with the Vice President of Oromia NRS as Chair and a representative from the regional Land Bureau serving as its secretariat. Chaired by the Zone Administrator, the Borana Zonal pastoral advisory committee (ZPAC) is also in place with a representative from the zonal Land Bureau serving as its secretariat.

In August 2020, the Activity's LAUS, PLS, and PLTS, and a representative from the Oromia NRS Land Bureau provided refresher training to 12 Borana Zone and two Oromia NRS survey staff at Adama town. The training covered:

- i. Introduction to the revised Oromia NRS draft pastoral land registration and management guideline;
- ii. By-laws currently in use by the three registered *dheedas* in Borana Zone;
- iii. Procedures of pastoral communal landholding demarcation, adjudication, mapping, registration, and certification; and
- iv. Applications of remote sensing, global positioning system (GPS), GIS in demarcation, adjudication, and surveying pastoral landholdings.

The Activity provided practical, hands-on training with 85% of the time devoted to class exercise and field work, followed by the presentation of the field work results. Additionally, the Activity discussed and agreed upon the implementation plan with the Land Bureau surveyors to complete field work in the Gomolle *dheeda*. The trainees affirmed that they can undertake the field work independently with remote support from the Activity.



Borana Zone Surveying Crew Refresher Training in Class

Concern among the Gabra and Guji minority communities in the Gomolle Dheeda:

As discussed above, although the Land Bureau is eager to begin field work in the Gomolle *dheeda*, the community awareness creation campaign begun by Land Bureau officials has revealed that some members of Gabra and Guji minority communities are concerned about their representation on the customary management of the *dheeda* and their fear of potential exclusion from accessing the *dheeda*'s grazing resources. The Activity raised this issue to the RPAC and ZPAC members who stated they will hold consultations with leaders of these communities to reassure them that their communities' grazing access, and representation in the adjudication process and the customary management structure of the *dheeda* will be respected. The Activity expects that these issues will be resolved in October and the registration field work will commence in November 2020.

5.0 MONITORING, EVALUATION, AND LEARNING

FEED THE FUTURE ETHIOPIA LAND GOVERNANCE ACTIVITY PERFORMANCE INDICATOR TRACKING AND SUMMARY TABLE

Table I below provides a brief summary of progress made against indicator targets at the end of this Quarterly. Please see the Activity’s Annual Report for a detailed discussion of progress made and explanation of deviations from FY 2020 targets.

TABLE I. PERFORMANCE INDICATOR SUMMARY TABLE

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 Targets	FY20 Actuals	LOA Targets
Purpose: Land governance at national, regional and local levels strengthened, land-related conflicts reduced, and sustainable and productive use of land and natural resources promoted						
IRI: Land Governance System Strengthened						
5	Percent of people with access to a land administration or service entity, office, or another related facility that the project technically or physically establishes or upgrades who report awareness and understanding of the services offered [EG.10.4-4, Outcome]	Y3 and Y5	TBD	10%	Pending	50%

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 Targets	FY20 Actuals	LOA Targets
Sub-IRI.1: Land governance policies and laws strengthened						
1	Number of agricultural and nutritional enabling environment policies analyzed, consolidated on, drafted or revised, approved, and implemented with United States Government (USG) assistance [EG.3.1-12, Outcome]	Quarterly	0	1	0	3
2	Number of specific pieces of land tenure and property rights legislation or implementing regulations proposed, adopted, and/or implemented positively affecting property rights of the urban and/or	Quarterly	0	12	12 (2 stage 5; 10 stage 1) ¹	27

¹ Stages include: 1= Analyzed; 2= Drafted; 3= Introduced and Presented; 4=Approved; 5=Implemented

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 Targets	FY20 Actuals	LOA Targets
	rural poor as a result of USG assistance [EG.10.4-1, Outcome]					
18	Number of research studies conducted on land administration and land use issues [that influence the policies or programs of the GOE] [Custom, Output]	Quarterly	5	0	0	12
Sub-IRI.2: Land rights clarified and registered to reduce conflict and enhance enabling environment for economic growth						
4	Number of land and property rights disputes resolved by local authorities, contractors, mediators, or courts as a result of USG assistance [EG.10.4-3, Outcome]	Quarterly	0	81	5	840
6	Number of parcels with relevant parcel information corrected or	Quarterly	0	1,500 peri-urban parcels	0	0

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 Targets	FY20 Actuals	LOA Targets
	incorporated into an official land administration system as a result of USG assistance [EG.10.4-5, Output]					
Sub-IRI.3: Land administration capacity enhanced to better develop land-use plans for productive use of land and effective service delivery						
3	Percent of individuals trained in land tenure and property rights as a result of USG assistance who correctly identify key learning objectives of the training 30 days after the training [EG.10.4-2, Outcome]	Quarterly	0	80% of all trainees	94.87% of all trainees	80% of all trainees
7	Number of land administration and land use personnel with a reported stronger capacity [Custom, Outcome]	Annual	TBD	12	Pending	1,636
8	Number of land administration and	Quarterly	0	1	1	7

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 Targets	FY20 Actuals	LOA Targets
	land use training curricula materials successfully developed and distributed [Custom, Output]					
9	Amount of GoE resources leveraged in support of training on land tenure and property rights [Custom, Output]	Annual	0	ETB 388,000	0	ETB 9,228,000
IR2: Communal land Tenure security in pastoral areas expanded						
11	Number of adults who perceive their tenure rights to land or marine areas as secure as a result of USG assistance [EG.10.4-8, IM-level]	Annual	TBD	45,900	0	675,000
13	Number of pastoral communities with demarcated and certified land rights [Custom, Output]	Quarterly	0	2	0	30

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 Targets	FY20 Actuals	LOA Targets
Sub-IR 2.1 The pastoral community landholdings demarcated and registered						
10	Number of adults with legally recognized land or marine tenure rights as a result of USG assistance [EG.10.4-7 IM-level]	Quarterly	0	51,000	0	750,000
12	Number of households or organizations with legally recognized land or marine tenure rights as a result of USG assistance [Custom, Output]	Quarterly	0	25,500	0	375,000
17	Number of hectares (in millions) mapped, demarcated, and adjudicated [Custom, Output]	Quarterly	0	1 million	0	15 million
Sub-IR 2.2 Customary institutions strengthened to be democratic and inclusive, creating access to productive resources for women and youth						
14	Number of inclusive, pastoral community institutions	Quarterly	0	2	0	30

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 Targets	FY20 Actuals	LOA Targets
	established [Custom, Output]					
16	Number of pastoral community bylaws developed [Custom, Output]	Quarterly	0	2	0	30
Sub-IR 2.3 Participatory land use plans developed that contribute to sustainable and productive use of rangeland resources, including livestock						
15	Number of pastoral community land use plans developed [Custom, Output]	Quarterly	0	2	0	30
Cross-Cutting Indicators						
19	YOUTH-3: Percentage of participants in USG-assisted programs designed to increase access to productive economic resources who are youth (15-29) [IM-level]	Quarterly	TBD	10%	0	10%
20	GNDR-2 Percentage of female participants	Quarterly	0	50%	0	50%

Ind. #	Indicator	Reporting Frequency	Baseline Values	FY20 Targets	FY20 Actuals	LOA Targets
	in USG-assisted programs designed to increase access to productive economic resources					
21	GNDR-4 Percentage of participants reporting increased agreement with the concept that males and females should have equal access to social, economic, and political resources and opportunities	Y5	TBD	1%	Pending	3%

ANNEX A: SUCCESS STORY

Trainees poised to adjudicate, survey, map, and register pastoral landholdings

Formalizing landholding rights of pastoral communities reduces boundary disputes, provides communities the rights to compensation if their landholding is taken for a public purpose, and helps improve sustainable management of rangeland resources, all helping to strengthen the communities' resilience. The USAID/Ethiopia Land Governance Activity (Activity) is replicating and scaling the success achieved under its predecessor Land Administration to Nurture Development (LAND) to pilot the demarcation and registration of the Dirre, Golbo, and Malbe *dheedas* (grazing units) in the Borana Zone of the Oromia National Regional State (NRS).

Because of travel restrictions ordered by the Government of Ethiopia in response to the COVID-19 pandemic, Activity experts were prevented from travelling to the Borana Zone to support the Zone's Land Bureau surveyors to demarcate and register pastoral landholdings. Rather than postponing the field work until the restrictions were lifted, the Land Bureau staff said, "we can do this job by ourselves because we were well trained under the LAND Project."

We are technically capable to conduct adjudication, surveying, mapping and registration of communal landholdings by ourselves owing to the training we received under the LAND Project and the refresher training provided by the Activity.

Wakbeki Akalu, land surveyor in Borana Zone of Oromia NRS

Upon the Land Bureau's request, the Activity organized a one-week refresher training in Adama town that followed social distancing protocols. The Activity designed the training to enhance the surveyor's understanding of the entire registration process, its benefits to the community, and to strengthen their practical skills.

These included application of geographic information system (GIS), global positioning system (GPS) and satellite imagery to more efficiently produce landholding maps, as well as participatory processes through which to help communities to agree the boundaries of their landholdings. The initiative demonstrated the sustainability of USAID's support under LAND to strengthen capacity of permanent Land Bureau staff and the Activity's ability to effectively work with its government counterparts to adapt and develop solutions in response to the challenges presented by the global pandemic. Surveyor Negesso Korede stated "The refresher training was mostly practical and helped us to update ourselves." He and his colleagues shared their confidence that the registration work can now begin immediately.



Figure 1. The field-level refresher training in Adama, August 2020

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